Bills Rending Placement on the Special Appropriation Table 127 Legislature 1st Regular Session

June 22, 2015

Prepared by the Office of Fiscal and Program Review



LD 76

LR 407(02)

An Act To Amend the Property Tax Fairness Credit

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Taxation
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$10,640,000	\$11,305,000	\$11,875,000	\$11,875,000
Revenue General Fund Other Special Revenue Funds	(\$10,640,000) (\$560,000)	(\$11,305,000) (\$595,000)	(\$11,875,000) (\$625,000)	(\$11,875,000) (\$625,000)

Fiscal Detail and Notes

This bill makes changes to the property tax fairness credit resulting in a reduction in General Fund revenue of \$10,640,000 in fiscal year 2015-16 and \$11,305,000 in 2016-17 and a reduction in Local Government Fund revenue of \$560,000 in fiscal year 2015-16 and \$595,000 in 2016-17. This analysis assumes the changes are effective for tax years beginning on or after 1-1-15.



LD 186

LR 378(02)

An Act To Reverse Jail Consolidation

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Criminal Justice and Public Safety
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$2,465,896	\$2,465,896	\$2,465,896	\$2,465,896
Appropriations/Allocations General Fund Other Special Revenue Funds	\$2,465,896 \$0	\$2,465, 8 96 \$0	\$2,465, 8 96 \$0	\$2,465,896 \$0

Fiscal Detail and Notes

The bill includes allocations to reflect transfer of the funding in the enacted version of the 2016-2017 biennial budget for the State Board of Corrections to the Department of Corrections, County Jail Operations Fund. It also provides a General Fund appropriation of \$2,465,896 beginning in fiscal year 2015-16 to increase the amount of funds available for the county and multicounty jails.

The Department of Corrections has also indicated a need for General Fund appropriations of \$625,516 in fiscal year 2015-16 and \$614,479 in fiscal year 2016-17 and for Financial and Personnel Services Fund allocations of \$201,588 in fiscal year 2015-16 and \$199,914 in fiscal year 2016-17 to support additional staff and related costs associated with returning the operation of county and multicounty jails to the Department of Corrections. This bill does not include these amounts.



LD 281

LR 175(02)

Resolve, To Modify the State Valuation of the Town of Madison To Reflect the Loss in Valuation of the Madison Paper Company and To Modify the State Valuation of the Town of Skowhegan To Reflect the Loss in Valuation of the S.D. Warren Company

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Taxation
Fiscal Note Required: Yes

Fiscal Note

No net fiscal impact to State

Distribution change to schools and municipalities

Fiscal Detail and Notes

A school administrative unit's (SAU's) required contribution to the SAU's total cost of education is determined by multiplying the full-value education mill rate by the "property fiscal capacity" as defined in Title 20-A, §15672, sub-§23, ¶C. Beginning in fiscal year 2015-16, the "property fiscal capacity" is the average of the certified state valuations for the 3 most recent years prior to the most recently certified state valuation. For fiscal year 2015-16, the average of the 2012, 2013 and 2014 state valuations are used in the calculations of the state and local contributions for funding K-12 public education calculated by the Department of Education for the upcoming 2015-2016 school year.

Modifying state valuations for the towns of Madison, Skowhegan, Jay and East Millinocket will increase state education subsidies by approximately \$1.2 million to RSU 59 (Madison), \$0.8 million to RSU 54 (Skowhegan), \$0.7 million to RSU 73 (Jay) and \$0.1 million to East Millinocket for the 2015-2016 school year. This fiscal note assumes that an additional General Fund appropriation of approximately \$2.8 million to the General Purpose Aid for Local Schools program beyond the funding included in LD 1019, the 2016-17 biennial budget, will not be provided in fiscal year 2015-16 to support this provision. As a result, all other SAU's will see a corresponding decrease in education subsidies through an increase in the required mill rate of approximately .03 mills. These estimates are based on the funding for K-12 public education as enacted in LD 1019, the 2016-2017 biennial budget. This fiscal note may need to be revised based on the final actions of the 127th Legislature in the 1st Regular Session.

This legislation will also result in a redistribution of the required local contribution for the members of RSU 59, RSU 54 and RSU 73 with the towns of Madison, Skowhegan and Jay having their required local contribution reduced and the other members of those districts having their required local share increased.

Modifying state valuations for the towns of Madison, Skowhegan and East Millinocket will increase state-municipal revenue sharing by approximately \$138,000 to Madison, \$52,500 to Skowhegan and \$54,500 to East Millinocket for the 2015-16 fiscal year. This total increase of \$245,000 will mean all other municipalities will see revenue sharing amounts decrease by \$245,000 through the state-municipal revenue sharing formula. These estimates are based on the funding for state-municipal revenue sharing as enacted in LD 1019, the 2016-2017 biennial budget.



LD 297

LR 1423(02)

An Act To Increase Allowed Investments under the Maine New Markets Capital Investment Program

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Labor, Commerce, Research and Economic Development
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$10,000	\$10,000	\$10,000	\$10,000
Appropriations/Allocations General Fund	\$10,000	\$10,000	\$10,000	\$10,000

Fiscal Detail and Notes

This bill includes General Fund appropriations of \$10,000 in fiscal year 2015-16 and \$10,000 in fiscal year 2016-17 to the Finance Authority of Maine for the additional costs associated with the State Tax Assessor review of sham transactions.

This legislation requires the State Tax Assessor to recapture credits under the Maine New Markets Capital Investment Program if the credits are deemed to be the result of sham transactions. It also eliminates the eligibility of certain refinancing and ownership transfer transactions that can qualify as investment. These provisions could result in an increase in General Fund and Local Government Fund revenue if sham transactions are found. No estimate of the potential revenue impact is made at this time.

It is assumed that the Legislature's Office of Program Evaluation and Government Accountability would perform any additional work required by the bill using existing budgeted resources.



LD 368

LR 596(02)

An Act To Integrate the State's General Assistance and Temporary Assistance for Needy Families
Programs

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	(\$351,717)	(\$351,717)	(\$351,717)	(\$351,717)
Appropriations/Allocations General Fund	(\$351,717)	(\$351,717)	(\$351,717)	(\$351,717)

Fiscal Detail and Notes

The bill includes a General Fund deappropriation for the Department of Health and Human Services beginning in fiscal year 2015-16 of \$351,717 associated with savings from people being ineligible to receive municipal general assistance program benefits once they have exhausted the 60-month lifetime limit on the Temporary Assistance for Needy Families program.



LD 369

LR 598(03)

An Act To Align Municipal General Assistance Programs with the Immigration Status Policies of the Department of Health and Human Services

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	(\$3,112,981)	(\$3,112,981)	(\$3,112,981)	(\$3,112,981)
Appropriations/Allocations General Fund	(\$3,112,981)	(\$3,112,981)	(\$3,112,981)	(\$3,112,981)

Fiscal Detail and Notes

This bill includes General Fund deappropriations to the Department of Health and Human Services of \$3,112,981 beginning in fiscal year 2015-16 to the General Assistance - Reimbursement to Cities and Towns program associated with the change in eligiblity for a person who has been determined ineligible to receive benefits administered by the Department of Health and Human Services on the basis of a law, rule or regulation related to that person's immigration status now also being ineligible to receive municipal general assistance program benefits. The department had already stopped making this type of General Assistance payment on June 15th, 2014 based on a federal law (Personal Responsibility and Work Opportunity Reconciliation Act of 1996) which made not qualified immigrants ineligible for state and local public benefit programs. However, there was never a baseline reduction to the appropriation for this change in June of 2014, and the deappropriations in this bill will fully book the savings.



LD 584

LR 88(02)

RESOLUTION, Proposing an Amendment to the Constitution of Maine To Prohibit the Denial of Equal Rights Based on the Sex of an Individual

> Fiscal Note for Bill as Amended by Committee Amendment " " Committee: Judiciary Fiscal Note Required: Yes

Fiscal Note

Current biennium cost increase - General Fund

Referendum Costs

Month/Year Election Type

Question

Length

Nov-15

General

Referendum

Standard

The Secretary of State's budget includes sufficient funds to accommodate one ballot of average length for the general election in November. If the number or size of the referendum questions requires production and delivery of a second ballot, an additional appropriation of \$107,250 may be required.



LD 742

LR 1029(07)

RESOLUTION, Proposing an Amendment to the Constitution of Maine To Require That Signatures on a Direct Initiative of Legislation Come from Each Congressional District

> Fiscal Note for Bill as Engrossed with: C "A" (S-129) H "A" (H-417) to C "A" (S-129) Committee: Veterans and Legal Affairs

Fiscal Note

Current biennium cost increase - General Fund

Referendum Costs

Month/Year Election Type

Question

Length

Nov-15

General

Referendum

Standard

The Secretary of State's budget includes sufficient funds to accommodate one ballot of average length for the general election in November. If the number or size of the referendum questions requires production and delivery of a second ballot, an additional appropriation of \$107,250 may be required.



LD 767

LR 1201(02)

An Act To Create Jobs in Aroostook and Washington Counties

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Labor, Commerce, Research and Economic Development
Fiscal Note Required: Yes

Fiscal Note

Potential current biennium revenue decrease - General Fund Potential current biennium revenue decrease - Local Government Fund

Fiscal Detail and Notes

This legislation provides an exception to the Pine Tree Development Zone program for call centers located in Aroostook or Washington counties. If such a call center were to become certified under the program, it would receive the 80% employee tax increment financing, income tax credit, the sales tax exemption for personal property and the sales tax reimbursement for real property allowed under the program. The potential revenue reduction to the State would depend on the specifics of any call centers that qualify for the program and no estimate is made at this time.

Additional costs to the Department of Economic and Community Development associated with making the required certifications can be absorbed within existing budgeted resources.



LD 823

LR 1599(02)

An Act To Upgrade the Concealed Handgun Permit Law

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Criminal Justice and Public Safety
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings)				
General Fund	\$0	\$88,903	(\$116,940)	(\$116,940)
Appropriations/Allocations				
General Fund	\$0	\$147,373	\$0	\$0
Other Special Revenue Funds	\$0	\$404,700	\$589,530	\$606,559
Revenue				
General Fund	\$0	\$58,470	\$116,940	\$116,940
Other Special Revenue Funds	\$0	\$404,700	\$809,400	\$809,400

Fiscal Detail and Notes

This bill repeals the authority of municipalities to issue concealed weapons permits, increases the application fees, increases the permit term from 4 to 5 years and establishes a centralized database of concealed handgun permit holders and applicants within the Department of Public Safety. Other Special Revenue Funds revenue to the department would increase by \$404,700 and General Fund revenue would increase by \$58,470 in fiscal year 2016-17. The bill includes an Other Special Revenue Funds allocation of \$404,700 for 4 Office Associate II positions, 2 State Police Detective positions and related administrative costs, including a one-time cost of \$260,000 for computer programming costs associated with the centralized database. In fiscal year 2016-17, the dedicated revenue is insufficient to cover the costs, therefore the bill includes a General Fund appropriation to the department of \$147,373 in fiscal year 2016-17.



LD 854

LR 44(02)

An Act To Increase Access to Health Security by Expanding Federally Funded Health Care for Maine People

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings)		•		
General Fund	(\$6,001,462)	\$3,120,730	\$16,538,046	\$22,933,736
Appropriations/Allocations				
General Fund	(\$6,001,462)	\$3,120,730	\$16,538,046	\$22,933,736
Federal Expenditures Fund	\$205,254,579	\$420,496,553	\$428,546,225	\$444,669,939
Other Special Revenue Funds	\$4,563,610	\$6,084,810	\$6,084,810	\$6,084,810
Revenue				
Federal Expenditures Fund	\$205,254,579	\$420,496,553	\$428,546,225	\$444,669,939
Other Special Revenue Funds	\$4,563,608	\$6,084,810	\$6,084,810	\$6,084,810

Fiscal Detail and Notes

Part A of this bill expands medical coverage under the MaineCare program to adults who qualify under federal law with incomes up to 133% of the nonfarm income official poverty line, with the 5% federal income adjustment for family size, and the Medicaid services provided under this paragraph must be provided within the limits of the state and federal funds appropriated and allocated for the program budget. Part A also requires that, on a quarterly basis, the commissioner shall determine the fiscal status of program expenditures as a result of expansion under this paragraph and report the fiscal status of the program. Finally, Part A allows for the termination of the program under two scenarios: 1) after reporting that expenses for services provided under this subsection are anticipated to exceed the appropriated funds or 2) If the federal share for individuals eligible under this paragraph is reduced below the amounts specified in 42 United States Code, Section 1396d(y)(1).

Part B of the bill as amended, includes a General Fund deappropriation of \$13,000,000 in fiscal year 2015-16 and \$27,000,000 in fiscal year 2016-17 in the Executive Branch Departments and Independent Agencies -Statewide program in the Department of Administrative and Financial Services for savings to be identified in existing programs as a result of the expansion of MaineCare eligibility. Part B of the amended bill also requires the Office of Fiscal and Program to do an evaluation of current state programs to identify savings that would result from the MaineCare expansion, identifies programs and populations that may realize savings and deappropriates funds statewide. The specific programs and amount of savings that will be realized and distributed to each program cannot by determined at this time. As a benchmark, a review was done of a report on potential savings created by an outside consulting group, familiar with Medicaid expansions. The review noted that, though the overall saving expected were high, it lead to a reasonable expectation of greater than \$20,000,000 million in savings annually, with the full implementation of the expansion, as identified in this bill.

The bill as amended includes General Fund appropriations of \$1,933,957 in fiscal year 2015-16 and \$2,578,609 in fiscal year 2016-2017 for the Office of Family Independence - District program in the Department of Health and Human Services for the State share of the costs of 103 new positions to administer the MaineCare eligibility expansion. Funding for the new positions reflects a 75% federal match for the 79 Eligibility Specialist positions and a 50% federal match for the other new positions. The funding for the Eligibility Specialist positions assumes a 700 person caseload for each new position. This is the target caseload the Department of Health and Human Services has identified for the Eligibility Specialist positions.

The bill as amended includes a General Fund appropriation of \$9,380,367 in fiscal year 2016-17 to the Department of Health and Human Services for medical costs for newly eligible childless adult population, as shown below. Federal Expenditures Fund allocations totaling \$178,843,392 in fiscal year 2015-16 and \$365,834,327 in fiscal year 2016-17 as shown below. The estimated appropriations and allocations assume 100 percent enhanced federal matching funds through December 31, 2016, 95% enhanced federal matching funds through December 31, 2017, 94% enhanced federal matching funds through December 31, 2018 and 93% enhanced federal matching funds through December 31, 2019, for childless adult population with incomes less than 138% of the federal poverty line.

		FY	2015-16	FY 2016-17	FY 2017-18	FY 2018-19
Childless Adults @ or below 138% of FPL		.:				
Estimated Population	58,240					
Est. Annual Cost Per Person	\$6,142		\$178,843,392	\$375,214,694	\$393,602,227	\$412,891,315
Assumed Federal Match			100.0%	97.5%	94.5%	93.5%
Federal Share of Costs		\$	178,843,392	\$ 365,834,327	\$ 371,954,105	\$ 386,053,380
State Share of Costs			. \$0	\$9,380,367	\$21,648,122	\$26,837,935

The bill as amended also includes General Fund appropriations of \$11,184,976 in fiscal year 2015-16 and \$23,465,879 in fiscal year 2016-17 to the Department of Health and Human Services for medical costs for the parent's population from 101% to 138% of the federal poverty level, as shown below. The below assumes 15,455 parents who lost coverage and an additional 4,500 parents who have not had MaineCare in the past, but will opt for MaineCare coverage after expansion. Since this group was eligible under previous rules, they will not be considered newly eligible and the state will receive the Regular FMAP. The bill as amended also includes Federal Expenditures Fund allocations for the parents identified below totaling \$18,777,456 in fiscal year 2015-16 and \$39,394,766 in fiscal year 2016-17, as shown below, for the regular FMAP matching funds.

Parents (Between 101 and 133% of the second	-	Y 2015-16 erty Line)	FY 2016-17	FY 2017-18	FY 2018-19
Estimated Population	19,955				
Est. Annual Cost Per Person	\$3,003	\$29,962,433	\$62,860,645	\$65,940,100	\$69,170,416
Assumed Federal Match		62.67%	62.67%	62.67%	62.67%
Federal Share of Costs		\$18,777,456	\$39,394,766	\$41,324,661	\$43,349,100
State Share of Costs		\$11,184,976	\$23,465,879	\$24,615,439	\$25,821,316

The bill as amended also includes General Fund appropriations of \$816,270 in fiscal year 2015-16 and \$1,632,540 in fiscal year 2016-17 to the Department of Health and Human Services for medical costs for the children who have not had MaineCare in the past, but whose family will opt for MaineCare coverage after expansion. Since these children were eligible under previous rules, they will not be considered newly eligible and the state will receive the enhanced CHIP FMAP. The bill as amended also includes Federal Expenditures Fund allocations for the children identified below totaling \$7,633,730 in fiscal year 2015-16 and \$15,267,460 in fiscal year 2016-17, as shown below, for the enhanced CHIP FMAP matching funds.

	FY	2015-16	FY 2016-17	FY 2017-18	FY 2018-19			
Crowd-out Children (Between 101 and 133% of the Federal Poverty Line)								
Estimated Population	4,800							
Est. Annual Cost Per Person	\$3,521	\$8,450,000	\$16,900,000	\$16,900,000	\$16,900,000			
Assumed Federal Match		90.34%	90.34%	90.34%	90.34%			
Federal Share of Costs		\$7,633,730	\$15,267,460	\$15,267,460	\$15,267,460			
State Share of Costs		\$816,270	\$1,632,540	\$1,632,540	\$1,632,540			

The bill as amended also includes deappropriations for the remaining funding in the baseline for the MaineCare costs of coverage for the parents population from 101% to 138% of the federal poverty line. This group was covered through December 31, 2013, with the possibility of transitional coverage extending through December 31, 2014. The department identified a General Fund total in the baseline for spending on this population, as of May 2014, of \$16,936,665. Of this baseline, \$10,000,000 was deappropriated in PL 2013, c. 595 to fund Section 21 and 29 waitlist members and to increase nursing facility reimbursement rates. Since, there were no subsequent MaineCare appropriations or deappropriations affecting this population during the 126th Legislature, continued funding for this population was included in the 2016-2017 MaineCare biennial budget baseline. This bill deappropriates the remaining \$6,936,665 that still remains in the baseline.

Additional costs for the Legislature's Office of Fiscal and Program Review will be absorbed within existing budgeted resources.



LD 1054

LR 629(02)

An Act To Provide Funding for Head Start Services

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000
Appropriations/Allocations General Fund	\$2,000,000	\$2,000,000	\$2,000,000	\$2,000,000

Fiscal Detail and Notes

The bill includes General Fund appropriations to the Department of Health and Human Services of \$2,000,000 beginning in fiscal year 2015-16 for Head Start services and to allow eligible parents to remain in or enter the workforce.



LD 1099

LR 1303(02)

An Act To Establish a Fund for the Operations and Outreach Activities of the University of Maine Cooperative Extension Animal and Plant Disease and Insect Control Laboratory

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Agriculture, Conservation and Forestry
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings)				
General Fund	\$0	\$0	\$0	\$0
Appropriations/Allocations				
General Fund	\$12,000	\$0	\$0	\$0
Other Special Revenue Funds	\$478,507	\$418,855	\$379,428	\$379,428
Revenue		\$		
General Fund	\$204,000	\$340,000	\$340,000	\$340,000
Transfers				
General Fund	(\$192,000)	(\$340,000)	(\$340,000)	(\$340,000)
Other Special Revenue Funds	\$227,390	\$340,000	\$340,000	\$340,000

Fiscal Detail and Notes

This legislation establishes a 20¢ fee on each container of consumer packaged pesticides. It would result in revenue of \$204,000 in fiscal year 2015-16 and \$340,000 in fiscal year 2016-17. The bill includes a one-time General Fund appropriation of \$12,000 in fiscal year 2015-16 to the Department of Administrative and Financial Services for computer programming to add a line to the sales tax form to capture the fee information. \$12,000 would be retained in the General Fund in fiscal year 2015-16 for administrative costs related to the Department of Administrative and Financial Services and the remainder would be transferred monthly from the General Fund to the Animal and Plant Disease and Insect Control Fund within the University of Maine Cooperative Extension.

This bill also includes Other Special Revenue Funds allocations of 192,000 in fiscal year 2015-16 and \$340,000 in fiscal year 2016-17 to the Animal and Plant Disease and Insect Control Fund at the University of Maine Cooperative Extension for outreach and education initiatives on pest management and pest safety and for non-administrative costs related to its animal and plant disease and insect control laboratory.

The bill requires the Board of Pesticides Control within the Department of Agriculture, Conservation and Forestry (ACF) to provide certain retail stores with product codes for every type of pesticide container that may be sold by that store. The Animal and Plant Disease and Insect Control Fund must reimburse ACF for costs incurred to provide these product codes. The bill includes Other Special Revenue Funds allocations of \$150,000 and \$75,000 in fiscal years 2015-16 and 2016-17, respectively, for costs to hire a contractor to assist ACF in providing product codes, \$120,000 in fiscal year 2015-16 for certain computer system costs and \$16,507 and \$3,855 in fiscal years 2015-16 and 2016-17, respectively, for other related costs. There would also be a transfer of \$100,000 and \$88,605 in fiscal years 2015-16 and 2016-17, respectively, from the Animal and Plant Disease and Insect Control Fund to reimburse ACF for providing product codes.



LD 1184

LR 940(02)

An Act To Provide Funds to the Town of Millinocket Due to the Loss in Valuation of the Katahdin Paper Company

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Appropriations and Financial Affairs
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$216,000	\$0	\$0	\$0
Appropriations/Allocations General Fund	\$216,000	\$0	\$0	\$0

Fiscal Detail and Notes

This bill includes a one-time General Fund appropriation of \$216,000 in fiscal year 2015-16 to provide funds to the Town of Millinocket.



LD 1221

LR 207(02)

An Act To Enhance Energy Cost Reduction and Facilitate Heating Alternatives in furtherance of the Omnibus Energy Act

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Energy, Utilities and Technology
Fiscal Note Required: Yes

Fiscal Note

Transfer from Efficiency Maine Trust to Maine Energy Office

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$90,483	\$92,340	\$95,934	\$99,671
Appropriations/Allocations General Fund	\$90,483	\$92,340	\$95,934	\$99,671

Fiscal Detail and Notes

The bill renames the Governor's Energy Office as the Maine Energy Office (MEO). It allows for the MEO to receive up to \$300,000 in total from the Efficiency Maine Trust (EMT) for MEO activities that support or reasonably relate to programs or activities of the EMT. This fiscal note assumes the MEO will be able to justify transfer of the full \$300,000 over time. No estimate is made of how long it will take to receive the full amount. This bill also establishes a Deputy Commissioner position to be appointed by the Governor. The bill includes General Fund appropriations to the MEO of \$90,483 in fiscal year 2015-16 and \$92,340 in fiscal year 2016-17 for the establishment of this Deputy Commissioner position and related costs.



LD 1246

LR 563(02)

An Act To Strengthen Laws Regarding the Manufacture and Sale of Methamphetamine and Other Drugs

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Criminal Justice and Public Safety
Fiscal Note Required: Yes

Fiscal Note

Current biennium cost increase - General Fund Minor revenue increase - General Fund

Correctional and Judicial Impact Statements

Establishes new Class A, Class B and Class C crimes, increases correctional and judicial costs.

The additional General Fund cost to the Maine Commission on Indigent Legal Services is estimated to be \$18,000 annually.

The collection of additional fines may also increase General Fund revenue by minor amounts.



LD 1280

LR 1572(02)

An Act To Provide Income Tax Relief by Expanding Gaming Opportunities

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Veterans and Legal Affairs
Fiscal Note Required: Yes

Fiscal Note

Contingent current biennium referendum costs - General Fund
Contingent future biennium cost increase - Other Special Revenue Funds
Contingent current biennium revenue increase - General Fund
Contingent current biennium revenue increase - Other Special Revenue Funds

		Projections Projections F		
	FY 2015-16	FY 2016-17	FY 2017-18	2018-19
Appropriations/Allocations				
Other Special Revenue Funds	\$500	\$500	\$500	\$500

Fiscal Detail and Notes

If York and Washington counties choose to hold referendums during the state primary election in June 2016, the Department of Secretary of State would need a General Fund appropriation of \$11,772 for ballot printing costs and postage. If the counties choose to hold referendums during the general election in November 2016, the Department of Secretary of State would need a General Fund appropriation of \$14,464 for ballot printing costs and postage only if the questions require printing a separate ballot.

The bill establishes the Fund to Reform Veterans Services in the Department of Defense, Veterans and Emergency Services with a base Other Special Revenue Funds (OSRF) allocation of \$500 beginning in fiscal year 2015-16 in order to allow the department to spend any monies received.

The bill creates a commission to use a competitive bid process to award the privilege to apply for a casino to a single applicant. Bidders will pay a \$250,000 bidding fee to win the right to be the applicant. The fiscal note assumes this will be credited to the General Fund. The Gambling Control Board will accept an application for a casino license in either York County or Cumberland County from the winning bidder as long as the voters of the county and municipality where the proposed casino will be located have voted to approve a casino. Only one casino, in either York or Cumberland County, may be licensed.

The facility would be taxed at the rate of 46% of net slot income and 16% of net table game income. The bill requires a casino, beginning no sooner than 5 years after operation of slot machines, to make capital improvements to the casino using 3% to 4% of both net slot machine and net table game income or direct those funds to the Gambling Control Board. This fiscal note assumes that the facility will not direct these funds to the Gambling Control Board. This fiscal note assumes a total of 1,000 slot machines and 24 table games, generating an estimated annual revenue of \$31,709,674 in OSRF revenue and \$1,257,931 in General Fund revenue.

Each non-refundable bid proposal will generate \$250,000 in General Fund revenue. The casino operator license is \$25,000,000, with \$5,000,000 going to the General Fund and \$20,000,000 going into an OSRF account within the Gambling Control Board. \$102,400 will be generated annually from registration fees of \$100 per slot machine and per table game. The \$20,000,000 will remain in the OSRF account for 5 years and then be transferred to the Department of Transportation, Highway and Bridge Capital Program if Oxford Casino and Hollywood Casino continue to operate and provide revenue to host municipalities and counties. If either ceases to operate, then distribution will be made from the OSRF account to compensate municipalities and counties, with the distributions lasting 5 years. Annual state costs associated with 5 inspectors, an auditor and other related expenses are estimated to b\$523,510.

WhiteSand Gaming's market feasibility study on expanded gaming in Maine estimated a 20% reduction in revenue to Oxford Casino if a new southern Maine casino were to opened. This fiscal note assumes the same 20% reduction, resulting in an estimated annual General Fund revenue loss of \$347,495 and OSRF revenue loss of \$5,410,437. An assessment of the impact on revenues generated by Hollywood Casino has not been done at this time.

	Annual
Summary of Casino Revenue	Estimate
Gross Slot Income (total value of money, tokens, credits and other value used to pla	y slots) \$659,190,000
Player Payback - Slot Income	\$591,293,430
Net Slot Income	\$67,896,570
Share of Net Slot Income for Distribution - 46%	\$31,232,422
Operator Share of Net Slot Income - 54%	\$36,664,148
Net Table Game Income	\$10,844,880
Share of Net Table Game Income for Distribution - 16%	\$1,735,181
Operator Share of Net Table Game Income - 84%	\$9,109,699
State Revenues by Fund	
General Fund	\$1,257,931
Loss of General Fund Revenue - Oxford Casino	<u>(\$347,495)</u>
Total General Fund Revenue	\$910,436
Casino Operator License	\$5,000,000 (one-time)
Bidding Fee - assumes 2 bidders	\$500,000 (one-time)
Other Special Revenue Funds	#100 400
Gambling Control Board - Annual Registration Fees	\$102,400
Department of Transportation Highway and Bridge Capital Program	\$13,579,314
Harness Racing Purses	\$4,073,794
Fund to Reform Veterans Services	\$5,808,975
County Where Casino is Located	\$1,357,931

	Annual
	Estimate
Sire Stakes Fund	\$1,018,449
Agricultural Fair Support Fund	\$1,018,449
Fund to Stabilize Off-track Betting	\$678,966
Municipality Where Casino is Located	\$678,966
Municipality or Municipalities Abutting Casino Municipality	\$678,966
Oxford County	\$678,966
Penobscot County	\$678,966
City of Bangor	\$678,966
Town of Oxford	\$678,966
Gambling Addiction Prevention and Treatment Fund	\$100,000
Loss of Other Special Revenue Funds Revenue - Oxford Casino	<u>(\$5,410,437)</u>
Total Other Special Revenue Funds Revenue	\$26,401,637
Casino Operator License \$20,000,000 (c	ne-time)
Total Revenue All Funds	\$27,312,073
Summary of Expenditure Impacts to the State	
General Fund	
Public Safety	\$421,110
Other Special Revenue Funds	#100 100
Public Safety	\$102,400
Total Expenditures	<u>\$523,510</u>



LD 1332

LR 812(02)

An Act To Attract Entrepreneurs to the State

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Labor, Commerce, Research and Economic Development
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	 \$250,000	\$250,000	\$250,000	\$250,000
Appropriations/Allocations General Fund Other Special Revenue Funds	\$250,000 \$500	\$250,000 \$500	\$250,000 \$500	\$250,000 \$500

Fiscal Detail and Notes

This bill includes General Fund appropriations of \$250,000 per year in both fiscal year 2015-16 and fiscal year 2016-17 to the Maine Coworking Development Program within the Department of Economic and Community Development to support collaborative workspace businesses.

This bill includes base allocations of \$500 in fiscal year 2015-16 and \$500 in fiscal year 2016-17 to establish the Maine Coworking Development Fund as a dedicated account within the department to accept contributions and grants from public and private sources.



LD 1380

LR 10(02)

An Act To Legalize, Tax and Regulate Marijuana

Fiscal Note for Bill as Amended by Committee Amendment "A" Committee: Criminal Justice and Public Safety Fiscal Note Required: Yes

Fiscal Note

Current biennium cost increase - General Fund Contingent current biennium cost increase - General Fund Contingent current biennium revenue increase - General Fund

Correctional and Judicial Impact Statements

Eliminates Class D crimes, Class E crimes and civil violations. Establishes new Class D crimes, Class E crimes and civil violations. The net impact on General Fund fine revenue can not be estimated at this time.

Referendum Costs

Month/Year Election Type

Ouestion

Length Standard

Nov-15

General

Referendum

The Secretary of State's budget includes sufficient funds to accommodate one ballot of average length for the general

Fiscal Detail and Notes

If this legislation is approved by the voters, General Fund revenue would increase by \$2,185,500 in fiscal year 2015-16 and \$5,463,750 in fiscal year 2016-17 and Local Government Fund revenue would increase by \$93,000 in fiscal year 2015-16 and \$232,500 in fiscal year 2016-17. The Department of Administrative and Financial Services would require a General Fund appropriation of \$222,904 in fiscal year 2015-16 and \$292,266 in fiscal year 2016-17 for one Tax Examiner position and 2 Revenue Agent positions and related computer programming and administrative costs to implement and administer the new excise tax and audit the increased number of facilities and retailers. The Regulation and Enforcement program within the Department of Labor will also require General Fund appropriations of \$56,731 in fiscal year 2015-16 and \$75,187 in fiscal year 2016-17 for one Labor/Safety Inspector position and related all other costs associated with an increase in enforcement activity.

The legislation also establishes a process for a municipality to hold a referendum to vote for an imposition of a local sales tax of 2%. The tax collected would be remitted to the municipalities. Since it is unknown if, or how many, municipalities would elect to enact this tax, an estimate of the revenue has not been made.

The legislation provides that an estimated \$46,500 in fiscal year 2015-16 and \$116,250 in fiscal year 2016-17 must be credited to a statewide sheriff's association for enforcement activities for deterring underage sales of marijuana and alcohol. It also provides that \$93,000 in fiscal year 2015-16 and \$232,500 in fiscal year 2016-17 must be credited to fund up to 14 Investigative Agent positions in the Department of Public Safety, up to 4 Assistant Attorney General positions that will be dedicated to prosecuting drug crimes and up to 4 District Court Judges to hear criminal drug cases.

The legislation provides that \$46,500 in fiscal year 2015-16 and \$116,250 in fiscal year 2016-17 must be credited to a new Youth Marijuana Prevention and Control program within the Maine Center for Disease Control and Prevention for the purpose of an ongoing public awareness campaign to reduce youth marijuana, alcohol and tobacco consumption, including the creation of the Youth Marijuana Prevention and Control Advisory Council. It also provides that \$93,000 in fiscal year 2015-16 and \$232,500 in fiscal year 2016-17 must be credited to the Office of Substance Abuse and Mental Health Services for the purpose of providing addiction treatment services.

This legislation designates the Bureau of Alcoholic Beverages and Lottery Operations (BABLO) as the regulating authority for marijuana and marijuana products. BABLO will require General Fund appropriations of \$1,152,559 and \$1,667,384 in fiscal years 2015-16 and 2016-17, respectively, for 14 Marijuana Inspector positions, 5 Office Associate II positions and certain one-time and ongoing IT costs. Licenses issued by BABLO for marijuana establishments will generate estimated General Fund revenues of \$1,133,000 in fiscal year 2015-16 and \$423,500 in fiscal year 2016-17. The bill directs 25% of license application fees to go to the municipalities that applicants operate in. Municipalities will receive an estimated \$81,000 in fiscal year 2015-16. The bill also establishes the Marijuana Regulation and Licensing Fund within BABLO and the Low-income Marijuana Patient Access Program Fund within the Department of Administrative and Financial Services. Both funds will receive \$46,500 and \$116,250 in fiscal years 2015-16 and 2016-17, respectively.

Finally, the legislation requires that the first \$30,000,000 in sales tax revenue from the sales tax on marijuana and marijuana products each year be used to fund school construction or renovation. Sales tax revenue from this source is estimated to be \$3,720,000 in fiscal year 2015-16 and \$9,300,000 in fiscal year 2016-17.



LD 1383

LR 991(02)

An Act To Attract Young People to Maine by Expanding the Job Creation Through Educational Opportunity Program

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Taxation
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$0	\$344,452	\$4,066,782	\$7,866,782
Appropriations/Allocations General Fund	\$0	\$40,452	\$76,782	\$76,782
Revenue General Fund Other Special Revenue Funds	\$0 \$0	(\$304,000) (\$16,000)	(\$3,990,000) (\$210,000)	(\$7,790,000) (\$410,000)

Fiscal Detail and Notes

This bill expands eligibility for the educational opportunity tax credit to persons graduating from non-Maine colleges, to cover graduate degrees and to permit coverage of refinanced or consolidated loans. It would result in a loss of General Fund revenue of 304,000 in fiscal year 2016-17 and a loss of Local Government Fund revenue of \$16,000 in fiscal year 2016-17. The revenue loss will increase significantly for a period of approximately 15 years after fiscal year 2018-19 as new graduates become eligible, loan repayment deferments end and taxpayers claim credit carryforwards. The bill includes General Fund appropriations to the Bureau of Maine Revenue Services of \$40,452 in fiscal year 2016-17 and \$76,782 annually thereafter for one Tax Examiner position and related costs to review and process additional claims for the tax credit.



LD 1401

LR 1783(02)

An Act To Allow for and Regulate the Adult Use of Cannabis

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Criminal Justice and Public Safety
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings)				
General Fund	(\$4,255,769)	(\$5,264,696)	(\$5,462,282)	(\$5,584,413)
Appropriations/Allocations				
General Fund	\$68,731	\$1,942,804	\$1,745,218	\$1,623,087
Other Special Revenue Funds	\$1,281,084	\$5,021,712	\$2,620,576	\$2,912,715
Revenue				
General Fund	\$4,324,500	\$7,207,500	\$7,207,500	\$7,207,500
Other Special Revenue Funds	\$1,255,500	\$5,039,500	\$2,631,500	\$2,916,500
Transfers				
Other Special Revenue Funds	\$0	\$0	\$0	\$0

Correctional and Judicial Impact Statements

Eliminates Class D crimes, Class E crimes and civil violations;

Establishes new Class D crimes and civil violations;

The new impact on General Fund fine revenue can not be estimated at this time.

Fiscal Detail and Notes

This legislation legalizes the sale of cannabis and cannabis products and establishes a 10% tax rate in addition to the regular 5% tax rate. General Fund revenues would increase by \$4,324,500 in fiscal year 2015-16 and \$7,207,500 in fiscal year 2016-17 and Local Government Fund revenue would increase by \$139,500 in fiscal year 2015-16 and \$232,500 in fiscal year 2016-17. This analysis assumes an effective date of 10-1-15. The Department of Administrative and Financial Services would require a General Fund appropriation of \$12,000 in fiscal year 2015-16 for computer programming to add a line to the sales tax return to capture the tax information.

The Regulation and Enforcement program within the Department of Labor will require General Fund appropriations of \$56,731 in fiscal year 2015-16 and \$75,187 in fiscal year 2016-17 for one Labor/Safety Inspector position and related all other costs to support the increase in enforcement activity associated with this legislation.

The Department of Education will require Other Special Revenue Funds allocations of \$558,000 in fiscal year 2015-16 and \$930,000 in fiscal year 2016-17 to a newly created School Construction - Cannabis Revenue program account to expend the funds projected to be received for its share of the sales tax on cannabis products on school construction projects.

The bill renames the Bureau of Alcoholic Beverages and Lottery Operations as the Bureau of Alcoholic Beverages, Cannabis and Lottery Operations (ABCLO). The ABCLO will require General Fund appropriations of \$1,867,617 in fiscal year 2016-17 for 5 Office Associate II positions, 14 Marijuana Inspector positions and certain one-time and ongoing IT costs. The bill establishes the Cannabis Regulation and Licensing Fund within the ABCLO and receives funds from applications and renewal registrations, certain penalties and fines and 10% of revenue from the 10% tax rate. It will receive an estimated Other Special Revenue Funds revenue of \$558,000 and \$3,877,000 in fiscal years 2015-16 and 2016-17, respectively, from application and renewal registration fees and 10% of revenue from the 10% tax rate. 25% of license application fees are directed to the locality the applicant desires to operate in and results in localities receiving an estimated total of \$280,500.

The Department of Agriculture, Conservation and Forestry will require Other Special Revenue Funds allocations of \$165,084 and \$214,712 in fiscal years 2015-16 and 2016-17, respectively, to establish 2 Environmental Specialist II positions and one part-time Certified Seed Specialist position for inspection purposes and for changes to industrial hemp laws.

The Department of the Attorney General will require an additional Assistant Attorney General position estimated to be \$85,762 in fiscal year 2015-16 and \$113,016 in fiscal ywae 2016-17 to provide legal assistance related to the Cannabis Regulation Act.



LD 1407

LR 1994(02)

An Act To Require Screening and Testing for Illegal Substances of Beneficiaries under the Temporary
Assistance for Needy Families Program

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

Current biennium savings - Federal Block Grant Fund Current biennium cost increase - General Fund

Fiscal Detail and Notes

This bill adds a drug screening and testing component to the eligiblity requirements for Temporary Assistance for Needy Families (TANF) and Supplemental Nutrional Assistance Program (SNAP). The provisions of this bill were recently added to the TANF rules, so there is no fiscal impact to that program. There is an expectation that the biggest savings will be to the Federally funded SNAP benefits, but as these benefits do not pass through State accounts, there would be no state savings. There will be an increase in costs for administering the drug screening and for additional drug testing, however the actual cost is unable to be determined at this time. The SNAP expenditures related to drug testing and screening would be split 50/50 to the General Fund and Federal Fund Food Supplement Administrative account. The separate SNAP program, which is 100% state funded, would see benefit savings, but these savings are expected to be less than the new costs to the General Fund.



LD 1428

LR 2012(02)

An Act To Establish the Forensic Treatment Fund To Establish a Behavioral Assessment and Safety Evaluation Unit

Fiscal Note for Bill as Amended by Committee Amendment " "
Committee: Health and Human Services
Fiscal Note Required: Yes

Fiscal Note

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$0	\$1,541,666	\$0	\$0
Appropriations/Allocations General Fund	\$0	\$1,541,666	\$0	\$0

Fiscal Detail and Notes

The bill includes a one-time General Fund appropriation to the Department of Health and Human Services of \$1,541,666 in fiscal year 2016-17 for one month, June 1 to June 30, 2017, of a contract for establishing and operating a behavioral assessment and safety evaluation unit.



LD 1446

LR 2065(01)

An Act To Authorize a Casino To Benefit Federally Recognized Indian Tribes in the State

Fiscal Note for Original Bill Committee: Veterans and Legal Affairs Fiscal Note Required: Yes

Fiscal Note

Contingent current biennium referendum costs - General Fund
Contingent current biennium cost increase - Other Special Revenue Funds
Contingent current biennium revenue increase - General Fund
Contingent current biennium revenue increase - Other Special Revenue Funds

Fiscal Detail and Notes

If Washington and Aroostook counties choose to hold referendums during the state primary election in June 2016, the Department of Secretary of State would need a General Fund appropriation of \$11,772 for ballot printing costs and postage. If the counties elect to hold referendums during the general election in November 2016, the Department of Secretary of State would need a General Fund appropriation of \$14,464 for ballot printing costs and postage only if the questions require printing a separate ballot.

The bill creates a commission to use a competitive bid process to award the privilege to apply for a casino to a single applicant. Bidders will pay a \$100,000 bidding fee to win the right to be the applicant. Any bidding fees will be credited to the General Fund. The Gambling Control Board will accept an application for a casino license in either Aroostook County or Washington County from the winning bidder as long as the voters of the county where the proposed casino will be located have voted to approve a casino. Only one casino, in either Aroostook or Washington County, may be licensed.

The facility would be taxed at the rate of 46% of net slot income and 16% of net table game income. The bill requires a casino, beginning no sooner than 5 years after operation of slot machines, to make capital improvements to the casino using 2% to 3% of both net slot machine and net table game income or direct those funds to the Gambling Control Board. This fiscal note assumes that the facility will not direct these funds to the Gambling Control Board. The bill limits the number of slot machines to 250 for the first 3 years of the casino's operation, then allows 350 slot machines after that. 250 slot machines and 10 table games for the first 3 years of the casino's operation would generate estimated annual revenue of \$7,166,711 credited to the Gambling Control Board. 350 slot machines and 10 table games starting in the fourth year of the casino's operation would generate estimated annual revenue of \$9,804,000 for the Gambling Control Board. This revenue will be retained within the board until the Legislature decides on a distribution.

Each non-refundable bid proposal will generate \$100,000 in General Fund revenue. The casino operator license will bring in General Fund revenue of \$1,000,000 in the first year and registration fees of \$100 per slot machine and per table game will generate Other Special Revenue Funds revenue of \$36,000 annually. A one-time renewal fee due five years after the casino begins operating will generate Other Special Revenue Funds revenue of \$100,000. Annual State costs associated with 5 inspectors, an auditor and other related expenses are estimated to be \$523,510. The Department of Public Safety will require Other Special Revenue Funds allocations of \$523,510 to cover the annual state costs.

This legislation is expected to have only a minor impact on revenues generated by the Hollywood and Oxford casinos.

	Annual Estimates	
		Starting in
Summary of Casino Revenue	Years 1 - 3	Year 4
Gross Slot Income	\$139,156,250	\$194,818,750
Player Payback - Slot Income	\$124,823,156	\$174,752,419
Net Slot Income	\$14,333,094	\$20,066,331
Operator Share of Net Slot Income - 54%	\$7,739,871	\$10,835,819
Share of Net Slot Income to Gambling Control Board - 46%	\$6,593,223	\$9,230,512
Net Table Game Income	\$3,584,300	\$3,584,300
Operator Share of Net Table Game Income - 84%	\$3,010,812	\$3,010,812
Share of Net Table Game Income to Gambling Control Board - 16%	\$573,488	\$573,488
State Revenues - Other Special Revenue Funds Gambling Control Board (from 46% slot and 16% table income)	\$7,166,711	\$9,804,000
Registration fees @ \$100 per slot or table per year	\$26,000	\$36,000
License Renewal Fee - due after 5 years	\$100,000 (one-time)	400,000
State Revenues - General Fund Bidding Fee - assumes 2 bidders Casino Operator License - 1st year only	\$200,000 (one-time) \$1,000,000 (one-time)	
Summary of State Expenditures - Other Special Revenue Funds Public Safety - Gambling Control Board	\$523,510	\$523,510